

Chairperson and Committee Members
ŌTAKI COMMUNITY BOARD

25 NOVEMBER 2014

Meeting Status: **Public**

Purpose of Report: For Decision

ROAD NAMING - GARDNER SUBDIVISION, KIRK STREET

PURPOSE OF REPORT

- 1 This report requests the Board's consideration of, and a decision on, the name for a new road to be constructed as part of a 12 lot subdivision at 27 Kirk Street.

SIGNIFICANCE OF DECISION

- 2 This report does not trigger the Council's significance policy.

BACKGROUND

- 3 Under Council's policy, developers are required to submit three names in preferential order for each new public road they will vest in Council.
- 4 Supplementary information in support of the names is to be provided by the developer, and this may be consistent with marketing themes, historical connections, or names of previous owners.
- 5 The Community Board has a responsibility to ensure that road names are unique to the district, and for reasons of public safety, that any confusion is avoided for emergency and utility services, as call centres are often located away from the district.
- 6 The Community Board can accept a proposed name within the report, or reject all suggested names and request that staff provide alternative names in a subsequent report.

CONSIDERATIONS

Issues

- 7 The new road to be named will be located in the newly subdivided land, situated at 27 Kirk St, Ōtaki, and will be servicing the 12 new residential lots. The plan is shown in Attachment 1.
- 8 The Rural and urban addressing standard states:

"4.4.10 The length of a road name should be shorter, rather than longer, especially where the road itself is short."
- 9 The new road is approximately 240 metres in length and varies in width, with 15, 12.5 and 10 metre parts. It is a loop road around a newly created reserve which is to be vested in the Kāpiti Coast District Council. An access way from Rimu Street will also be created and vested in the Council.

- 10 The descriptors (Way or Place) shown with the proposed names are selected from the appropriate list in Appendix B Road Types – New Zealand, in the AS/NZS 4819:2011 Rural and urban addressing standards.
- 11 The developers are from the Gardner family, who have been involved in the community for several generations. The developer's grandfather established Dowsett's Drapery and his father was involved in other developments as well as working in the family business and helping to build the Baptist Church on the State Highway.
- 12 The developers have suggested only one name.
 1. **Gardner Place** – in recognition of the contribution of the Gardner family to Ōtaki.
- 13 There are 4 roads named Gardner in New Zealand, but none are in, or near, Kāpiti.
- 14 There are 5 road names in the country, which sound the same when spoken, with 'Gardener Street' in Levin being the nearest.
- 15 The previous owner of the land made a suggestion to name the road in honour of the late Peter Kim, who grew up in the market gardener's shack which was on the property. He was a well-known savant who could remember, in detail, everything that happened in Ōtaki.
- 16 There is no road with the name 'Kim' in New Zealand.

Financial Considerations

- 17 The cost of signage is borne by the developer as a condition of the Resource Consent for the subdivision.

Legal Considerations

- 18 The Council and its Community Boards can name roads pursuant to Sections 319 and 319A of the Local Government Act 1974.

Delegation

- 19 Under Section 10.23 of the current Governance Structure and Delegations, the Council has delegated the authority to Community Boards to:

accept or reject staff recommendations on: road names; or the alteration of the name of any road; or part of any road within the Board's community area. If all names are rejected the Board may request a further report;

Consultation

- 20 Consultation between the developers and representatives from the Kāpiti Historical Society, and the local iwi has occurred.

Policy Implications

- 21 The KCDC Road Naming and Street Numbering Policy states:

“3. Council wishes that the cultural and historic footprint of the land is retained in the district. A method of doing that is for the names of roads to help tell the story.”

“16. To ensure that road names reflect the objectives:

- developers (or residents of private right-of-ways) shall provide three suitable names for each road on their plans when submitting their engineering survey drawings, in order of preference and with rationale behind each name;
- Developers shall consult with iwi or hapū prior to submitting proposed names to Council (contact names will be provided by Council). Developers must state what consultation they have had with hapū or iwi, the Historical Society or other community groups for the names proposed to help ensure accuracy and consistency;
- proposed names should avoid the names of kin unless they have strong historical links to the geographical area;”

22 Only one name was suggested by the developer, with alternatives offered by other interested parties, all of which have some merit. In this case, it is believed that the Community Board is in the best position to make the choice. Attachment 2 has a relevant excerpt from the Road Naming, Renaming and Street Numbers Policy 2011.

Tāngata Whenua Considerations

23 The iwi representative, following discussion with local hapū members, commented that they would “like to see a name which acknowledges the historical significance of the area” and “reflects the history and lay of the land”.

24 The iwi representative on behalf of Ngā Hapū o Ōtaki, offered 3 alternative names which they felt suited the location, along with the suggestion of ‘Gardner’ as a possibility for the central reserve name.

25 The suggested names are:

Kaingaraki – recognising the stream which flowed through this area

Moutere – recognising a particular site between the current and the old course of the river. Meaning ‘island’ it is symbolic of the slightly elevated terrace in the area.

Pahianui – acknowledging what is thought to be the old land block name from the area.

26 *Kaingaraki* and *Pahianui* are unique in New Zealand. There is a *Moutere Highway* in the South Island.

27 The Rural and urban addressing standards state that “*The length of a road name should be shorter, rather than longer, especially where the road itself is short.*” For this reason, of the three iwi suggestions, Moutere has been recommended.

RECOMMENDATIONS

28 That the Ōtaki Community Board approve one of the following names for the new road shown in Attachment 1 of report Corp-14-1317:

Gardner Place (in recognition of the developers' family)

or

Moutere Way (recognising and describing the site between the old and current river courses)

or

Kim Place (in recognition of the well-known previous occupant of the land)

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ATTACHMENTS:

Attachment 1: Location

Attachment 2: Excerpt from Road Naming and Street Numbering Policy

Attachment 1: Location



Attachment 2: Excerpt from Road Naming and Street Numbering Policy

Road names and private right-of-ways

16. To ensure that road names reflect the objectives:

- Staff, using input from the Community Boards, will create a list of possible road names with a rationale that states the significance of the names for the district. These names are to be used as alternatives to Developer's suggested names if required. The names may be in recognition of residents that have made an outstanding contribution to the community or New Zealand, historical events or places;
- the recipients of the Mayoral Awards will be added to the above list and can be used provided they are unique within this district and that of neighbouring districts;
- developers (or residents of private right-of-ways) shall provide three suitable names for each road on their plans when submitting their engineering survey drawings, in order of preference and with rationale behind each name;
- Developers shall consult with iwi or hapū prior to submitting proposed names to Council (contact names will be provided by Council). Developers must state what consultation they have had with hapū or iwi, the Historical Society or other community groups for the names proposed to help ensure accuracy and consistency;
- proposed names should avoid the names of kin unless they have strong historical links to the geographical area;
- staff will advise Developers if the submitted names are unique in the region or are likely to be considered unreasonable by a Community Board;
- if proposed names are not consistent with an agreed theme, Council staff will research other options in line with this policy's objectives;
- a report with the Developer's proposed names and any names resulting from Council's research, which includes consideration of the list provided by each Community Board and consultation with iwi or hapū if this has not already occurred, will be submitted to the appropriate Community Board for their consideration;
- the Community Board will consider and select a name from those proposed in the report for each road to be named, or reject all names and ask for a further report as delegated by Council;
- For roads that start and end in different communities, should there be disagreement on selected names between Community Boards, Council shall make the decision considering the input from each affected Community Board;
- private right-of-ways do not need to be named. However Developers or residents can propose names for un-named private right-of-ways in which case this process is followed. Signs for private right-of-ways shall be met by the developer or residents making the request;
- Paper roads should not be named until they are formed.