

Mayor and Councillors
COUNCIL

19 OCTOBER 2017

Meeting Status: **Public**

Purpose of Report: For Information

MACLEAN PARK HEARINGS OF SUBMISSIONS

PURPOSE OF REPORT

1. The purpose of this report:
 - a) is to provide the Council with the submissions received on the draft Maclean Park Management Plan; and
 - b) to provide the opportunity for those submitters who wish to speak to the Council on their submission to be heard at this meeting.

DELEGATION

2. The Council has the delegation to hear submitters in relation to the draft Maclean Park Management Plan.

BACKGROUND

3. Maclean Park has a total area of 3.0337ha and is classified as a Recreation Reserve. The park is legally gazetted as being part of the reserve lands collectively known as the Paraparaumu Domain and is made up of the following: Part Lot 90, DP 10250, part Lot 91, DP 4828 and Sections 4 and 6, Block III, Kāpiti Survey District (being part of Section 2 on SO322370 and being part of the land held in Gazette Notice 751932) and all the land in Gazette Notice 789197, Wellington Land District. The land is owned by the Department of Conservation and vested in the Kāpiti Coast District Council under the provisions of section 26A of the Reserves Act 1977 (the Act).
4. Under the Act, a Recreation Reserve is for the purpose of:

“... providing areas for recreation and sporting activities and the physical welfare and enjoyment of the public and for the protection of the natural environment and beauty of the countryside, with emphasis on the retention of open spaces and on outdoor recreational activities, including recreational tracks in the countryside.”
5. A Management Plan is a statutory process under S41 of the Act and is required to:

“...provide for and ensure the use, enjoyment, maintenance, protection and preservation....and the development, as appropriate, of the reserve for the purpose for which it was classified....”
6. A management plan enables Council to establish the desired mix of uses and values for the reserve and to set in place policy to guide day to day management. It provides the community with certainty about the function and

management of the reserve. A management plan does not provide detailed design of structures and facilities on a reserve. A draft development plan is an appendix to this draft management plan and outlines how the park could be developed in the long term based on community consultation.

- 7 The review of the Maclean Park Management Plan resulted from a submission from the Paraparaumu-Raumati Community Board during the 2017- 2018 Annual Plan process, requesting a development plan for the whole park. The Act states:

“The administering body of any reserve shall keep its Management Plan under continuous review, so that.... the plan is adapted to changing circumstances or in accordance with increased knowledge;...”

- 8 As the operative Management Plan was written in 1993 and not reviewed since, the Management Plan needed to be reviewed to enable a development plan to be designed.
- 9 As required by the Act a public notification was made in November 2016 to inform the community of the intention to review the operative Management Plan. This first round of community engagement ended on 20 February 2017.
- 10 Kāpiti Coast District Council has led the development of the draft Maclean Park Management Plan through its partnership with iwi and consulting with the Kāpiti Community. The Paraparaumu-Raumati Community Board led the community engagement process and has had a close involvement with the development of the plan.
- 11 Paraparaumu-Raumati Community Board members and Council staff engaged with the local community via on-site consultation (‘The Maclean Park Experience’ event), workshops with key stakeholder groups and an online survey. The overall process was coordinated by Lumin consultants.
- 12 The first stage of engagement included:
- Hui with Te Ātiawa rangatahi
 - Paraparaumu-Raumati Community Board and Council engagement at Paraparaumu Beach Market Day
 - 1,000 participants at the ‘The Maclean Park Experience’ event
 - 600 postcards distributed
 - 269 online and paper surveys
 - 192 park ‘wishes’
 - 149 interviews with over 300 people
 - 49 Create-a-Park designs
 - 14 workshops with key stakeholder groups
 - Archaeological site assessment
- 13 This stage also included a review of historical documents, stakeholder mapping and analysis. Survey contributors submitted comments and recommendations on the future of the reserve. Contributors included local residents, businesses and organisations from Kāpiti, as well as non-local users of Maclean Park who have an interest in the future management of the reserve and its surrounds. This overall process informed the design of the three concepts for the development plan that then went out for community consultation.
- 14 A second stage of community engagement took place to get feedback on the three development concepts. This took place over four weeks from 27 April – 25 May 2017. Over this time there were multiple ways for the community to be

involved such as an on-line survey, drop in sessions for key stakeholders, Facebook updates, signage at the park showing the concepts for each area and portfolio books at key locations at Paraparaumu Beach.

- 15 The draft Management Plan has been prepared in partnership with Te Ātiawa as mana whenua and Ngāti Toa to whom the site is recognised as of significance.

ISSUES AND OPTIONS

Issues

- 16 The draft Maclean Park Management Plan was available for public consultation over a two month period. All submitters from the first two stages of consultation were contacted directly with information about the draft management plan and how to make a submission. The wider community was notified about submissions being opened via a public notice in each local paper, regular Facebook updates, signage at Maclean Park and the Council website.
- 17 Submissions closed on 3 October 2017 and a total of 107 submissions were received. Of these 25 were received via the online portal, 26 were in hard copy and 56 were a summarised hard copy form. A total of 16 submitters requested to be heard (two of which will represent both an organisation or business and themselves as an individual) and were given the opportunity to speak at this meeting.
- 18 One late submission was accepted from the Older Persons Council bringing the total submissions received to 108.
- 19 Attached to this report as Appendix 1 are all submissions received from those who will be speaking at the meeting.
- 20 Attached to this report as Appendix 2 are all submissions received from those who will not be speaking at the meeting.
- 21 Following consideration of submissions and feedback given by Council at the meeting, officers will continue to analyse the submissions and propose changes as appropriate to the draft plan. These proposed changes will be reported back to the Council meeting on 7 December 2017 when the plan will be considered for adoption. A separate briefing to discuss the issues raised in the submissions can be arranged.

CONSIDERATIONS

Policy considerations

- 22 There are no policy considerations.

Legal considerations

- 23 The Management Plan is a statutory requirement under Section 41 of the Reserves Act 1977.
- 24 The draft Management Plan was reviewed by Councils legal counsel and there were no concerns raised.

Financial considerations

- 25 The Maclean Park Management Plan was not identified in the FutureKāpiti Long Term Plan 2015-35 so there is currently no budget set aside for development. The development plan will inform the 2018-2038 Long Term Plan process.

Tāngata whenua considerations

- 26 The park is within an area known to tāngata whenua as Te Uruhi. Maclean Park is a culturally significant site for Te Āti Awa ki Kapiti (Te Ātiawa) and Ngāti Toarangatira (Ngāti Toa).
- 27 The draft Management Plan was prepared in partnership with Te Ātiawa as mana whenua and Ngāti Toa to whom the site is recognised as of significance.

SIGNIFICANCE AND ENGAGEMENT

Significance policy

- 28 This matter has a low level of significance under Council policy.

Consultation already undertaken

- 29 Extensive consultation has been undertaken since November 2016. The first round of consultation, from November 2016 – February 2017, connected with approximately 1,500 people through a variety of ways. The second round of consultation on the three development concepts resulted in 200 on-line surveys being completed.
- 30 Council has worked closely with Te Ātiawa and Ngāti Toa as partners throughout the process.
- 31 The Department of Conservation reviewed the draft Management Plan.
- 32 Submissions for the draft Maclean Park Management Plan were open for two months and a total of 108 were received.

Publicity

- 33 A communications and engagement plan has been implemented throughout the process of drafting the management plan. Requirements under the Act to give public notice that the draft plan is available for inspection were followed.

RECOMMENDATIONS

- 34 That the Council notes:
- a) That 108 submissions have been received on the draft Maclean Park Management Plan; and
 - b) That 16 people have asked to speak in support of submissions, two of whom will be speaking as individuals and as representatives of an organisation or business.

Report prepared by	Approved for submission	Approved for submission
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ATTACHMENTS

- Appendix 1 Submissions received from those who will be speaking
- Appendix 2 Submissions received from those who will not be speaking