

- 9 Council recognises the management of waste as a significant issue for Tāngata Whenua as expressed through tikanga (policy) in Te Haerenga Whakamua. It also acknowledges that there is no cultural framework to guide the development of a long term strategy for Kāpiti's biosolids and the potential for its reuse.
- 10 This project provides Council with the opportunity to work with Iwi partners to develop a Tāngata Whenua Framework for Biosolids Reuse in Kāpiti that identifies how Tāngata Whenua values can be incorporated into developing long-term solutions for managing biosolids.
- 11 The project team of Centre Integrated Biowaste Research (CIBR) and Lower Environmental Impact (LEI) will provide technical and scientific expertise to work alongside Kāpiti Coast District Council and support Iwi to develop the 'Tāngata Whenua Framework for Biosolids Reuse. This work can draw upon the 'CIBR/LEI community engagement framework' and the 'Tapu to Noa' approaches to inform develop the Tāngata Whenua Framework for Biosolids Reuse.
- 12 The framework developed in Kāpiti will be presented to wider lower North Island Councils' and Iwi groups for consideration on ways that Tāngata Whenua values and Mātauranga Māori frameworks can better inform decision-making, management and monitoring processes for waste and wastewater treatment options and biosolids reuse in the wider region.
- 13 A three step process is proposed to develop the framework and is summarised below with the detailed plan included as attachment one:
 - *Phase 1: Engagement Co-design and set up*
 - *Phase 2: Design and delivery of a Hui/workshop with KCDC and local Iwi/hapū*
 - *Phase 3: Co-analysis with local researcher, CIBR and KCDC*

ISSUES AND OPTIONS

Issues

- 14 Representation from all three Iwi in the district is considered important as all communities in Kāpiti produce wastewater and associated sludge's that ultimately need disposing of. A tri-Iwi working party is considered a good approach to incorporating the individual Iwi views in relation to their Rohe. The approach would provide for the specific views of each Iwi and maximise the value of the support available from the Collective Biosolids Strategy Project.
- 15 To give effect to Iwi values in Council's Biosolids strategy a framework approach provides structured guidance to the selection of locations and appropriate management practices that would be required.

CONSIDERATIONS

Policy considerations

- 16 Te Haerenga Whakamua a planning document developed by Iwi articulates Māori World View in relation to the management of the district.
- 17 The guidance from the framework on the reuse and disposal of biosolids may also need to be incorporated into the development of the future Iwi Management Plan.

Legal considerations

- 18 There are no legal matters to consider in the approval of the engagement process.

Financial considerations

- 19 The Collective Biosolids Strategy Project provides the funding for the involvement by the project team of Centre Integrated Biowaste Research and Lower Environmental Impact and writing up of the framework document.
- 20 Any additional costs for Hui and associated research would be funded from the wastewater activity from existing solid waste budgets.

Tāngata whenua considerations

- 21 The matter of disposal of biosolids was first presented to Te Whakaminenga o Kāpiti's in January 2015. The matter was further progressed with the ART forum and a site visit was undertaken. This paper and proposal has taken into account this earlier work and has been developed in discussion with Councils Acting Iwi Relationships Manager.

SIGNIFICANCE AND ENGAGEMENT

Significance policy

- 22 The decision to approve the engagement process to develop a Tāngata Whenua Framework for Biosolids Reuse does not trigger Council's Significance and Engagement Policy

Engagement planning

- 23 The Collective Biosolids Strategy Project has developed an Iwi engagement plan to implement the framework develop which is included in attachment one.
- 24 It is envisaged that the draft biosolids strategy once informed by the Tāngata Whenua Framework for Biosolids Reuse would be presented to Council for consideration for adoption.

- 25 No external consultation has taken place to date and the proposed process will inform the Councils biosolids strategy.

Publicity

- 26 The progress and results of this process may be published through the Collective Biosolids Strategy Project from time to time and would be supported by a tri lwi working group and Council communications team.

Other considerations

- 27 The issue of biosolids disposal and/or re-use is likely to be a matter of interest to the wider community and this would be appropriately addressed through the development of the long term biosolids strategy and its adoption through Council processes.

RECOMMENDATIONS

- 28 It is recommended that:
- Te Whakaminenga o Kāpiti approves the proposed engagement process to develop a Tāngata Whenua Framework for Biosolids Reuse through the Collective Biosolids Strategy Project.
 - Te Whakaminenga o Kāpiti mandate a tri-lwi working group to engage in the development of the Tāngata Whenua Framework for Biosolids Reuse Framework for Kāpiti.
 - Te Whakaminenga o Kāpiti confirms the appropriate representation from each lwi for the tri-lwi working group.

Report prepared by	Approved for submission	Approved for submission
Martyn Cole WATER & WASTEWATER ASSET MANAGER	Kevin Currie GROUP MANAGER REGULATORY SERVICES	Sean Mallon GROUP MANAGER INFRASTRUCTURE SERVICES

ATTACHMENT

Appendix 1 Tāngata Whenua Framework for Biosolids Reuse – Engagement Plan

CIBR/LEI - MfE Collective Biosolids strategy - Lower North Island

Iwi Engagement Plan (draft) - June 2017

Kāpiti Coast District Council (KCDC) - Pilot Tāngata Whenua Engagement Framework

Outline:

A significant issue often raised by local hapū and Iwi is that there are no cultural frameworks to guide conversations and input into waste management. The work with Iwi in Kāpiti to develop an Engagement Framework that identifies how Iwi, tāngata whenua and community values can be incorporated into developing long-term regional-wide solutions for managing biosolids.

The project team will work alongside KCDC to support their engagement with Iwi and to develop a 'pilot tāngata whenua engagement framework'. CIBR/LEI aims to provide technical and scientific expertise to support KCDC to better understand and consider Iwi values and viewpoints on the options and scenarios for biosolids management in the Kāpiti area. The pilot approach with KCDC and local Iwi will draw upon the 'CIBR/LEI community engagement framework' and the 'Tapu to Noa' approaches to develop an engagement framework.

This work will be presented to wider lower North Island Councils and Iwi groups for consideration on ways that mana whenua values and mātauranga Māori frameworks can better inform decision-making, management and monitoring processes for waste and wastewater treatment options and biosolids reuse in the wider region.

There are three Iwi within KCDC's jurisdictional area. These are Te Āti Awa ki Whakarongotai, Ngāti Raukawa ki te Tonga, represented by Ngā Hapū o Ōtaki and Ngāti Toa Rangatira.

We have outlined three phases to the work;

Phase 1: Co-design and set up (Dec 2016 – July 2017)

Initial scoping meetings held with CIBR and KCDC's wastewater management and Iwi Relationships Manager to co-design the approach. Key actions identified included;

1. Iwi engagement must also be addressed in the high level governance arrangements for the project. A Terms of Reference was developed and Todd Taiepa, Poutakawaenga - Principal Māori Advisor for the Palmerston North City Council (PNCC) has been appointed as Māori Advisor for the project.
2. The research will be led and guided by a local Māori researcher or a tri-Iwi working party. KCDC will be submitting a proposal to KCDC Te Whakaminenga o Kāpiti) to gain their approval on a process to carry out the 'Scenario development and engagement' work with local Iwi. This proposal

will be submitted by Martyn Cole, KCDC Water & Wastewater Asset Manager, in September 2017.

3. Mahinarangi Hakaraia (Ngāti Raukawa Ki Te Tonga), has now replaced Monica Fraser as KCDC's Iwi Relationships Manager. Martyn and Mahinarangi will support liaison between the tri-Iwi working party or appointed local Māori researcher and CIBR/LEI team in the co-design of a hui or forum to engage with local Iwi and hapū.

Following the process of approval from Te Whakaminenga o Kāpiti, the CIBR team will liaise with KCDC's Iwi Relationships Manager, the local researcher, or tri-Iwi working party to plan together how the CIBR processes might be utilised alongside a wider Iwi-led research process to support the development of a 'pilot tāngata whenua engagement framework'.

Phase 2: Design and delivery of a Hui/workshop with KCDC and local Iwi/hapū (July 2017 – Dec 2017)

We envisage that CIBR could provide KCDC with assistance and support in the design of a one day hui/workshop. The hui would aim to combine technical and cultural perspectives to explore and consider different scenarios for wastewater and biosolids management for the Kāpiti Coast area. The timing and content of the hui, or other 'fit for purpose' activities, will be designed with the appointed local Māori researcher or tri-Iwi working party to be delivered at an appropriate time in the research cycle.

Draft outline of Hui/workshop

1. Outline the current situation - wastewater treatment plant operations, current site and processes, opportunities/constraints.
2. Explore local cultural data including sites of significance
3. Explore Mātauranga Māori frameworks on decision making, management and monitoring (ie. Tapu to Noa, Mauri Compass, Mauri model etc), and their applicability in context of what can be done with Kāpiti biosolids.
4. Incorporate Quadruple bottom line (cultural, social, environmental, economic) criteria.
5. Explore different scenarios and identify preferred sites/scenarios for Iwi.
6. Identify guiding principles to support good process for Council and Iwi engagement in the wider lower North Island.

Phase 3: Co-analysis with local researcher, CIBR and KCDC (July 2017 – July 2018)

Following delivery of the hui, the data gathered will be analysed and written up, working closely with KCDC staff and the appointed local Māori researcher or tri-Iwi working party.

A written report of the hui/workshop will identify the issues and solutions specific to the KCDC wastewater treatment situation, and bring together different technical and cultural knowledge systems and considerations in the development of viable scenarios for the Kāpiti Coast area.

It is envisaged that the scenario development work with Iwi and hapū will support KCDC's decision-process in determining viable options for future biosolids and wastewater treatment – for both local infrastructure investments for the Kāpiti Coast area, and in relation to how Kāpiti might wish to connect with collective biosolids solutions for the lower North Island region.

Outcomes and learnings from Phases 1-3 will be incorporated into an Engagement Framework that provides pathways and processes for conversations with Tangata Whenua about biosolids management. The framework will be presented to the wider project stakeholders to be considered as a resource that may better support council/Iwi decision-making processes and the development of viable scenarios for biosolids reuse for the wider lower North Island region.

TE WHAKAMINENGA O KĀPITI
MATTERS UNDER ACTION
Rātū 12 Mahuru 2017

Item	Action	Person Responsible	Notes/Update	Timeframe
Memorandum of Partnership	02.08.17 To propose dates for the signing of the Memorandum of Partnership at Whakarongatai Marae.	Chris Gerretzen		Next meeting 12 Sep 2017
Hastings District Council	The Chair invited staff to provide a report out of the work of Hastings District Council to be brought to Te Whakaminenga o Kāpiti to inform a way forward and highlight lessons learned around housing.	Mahinarangi Hakaraia	02.08.17 Report to be prepared for next meeting.	Next meeting 12 Sep 2017
ART Forum feedback	In light of the Long Term Plan Update provided by Kevin Black and Monica Fraser, the Chair confirmed that an off line conversation is required with the ART Forum in order to provide feedback before 28 July. It is intended that workshops are held with iwi in order to define the content in the Long Term Plan. Te Whakaminenga o Kapiti were asked to consider how they would like staff to engage and were invited to provide feedback on the strategic pathways.	Mahinarangi Hakaraia	02.08.17 Report back next meeting.	Next meeting 12 Sep 2017
Cycleways, Walkways and Bridleways Group	TWOKE resolved to appoint representatives to the Cycleways, Walkways and Bridleways Advisory Group at the next meeting.	Rupene Waaka	The Chair took the action to come back to the next meeting with the name of a proposed representative.	Next meeting 12 Sep 2017