

Chairperson and Community Board Members
WAIKANAE COMMUNITY BOARD

9 FEBRUARY 2016

Meeting Status: **Public**

Purpose of Report: For Information

**RENAMING OF STATE HIGHWAY 1 - PRELIMINARY
CONSIDERATION OF PROCESS**

PURPOSE OF REPORT

- 1 This report provides the Board with advance notice of a proposed public consultation process regarding the renaming of sections of State Highway 1 ('SH1') affected by the NZTA Expressway construction.

DELEGATION

- 2 The Board has the authority to consider this matter under clause 10.4 of Section D in the Governance Structure and Delegations document:

"Authority to listen, articulate, advise, advocate and make recommendations to Council on any matter of interest or concern to the local community."

BACKGROUND

- 3 The construction of the MacKays to Peka Peka (M2PP) section of the NZTA Expressway is expected to be completed by December 2016. This means that the relevant section of SH1 will be 'revoked' and SH1 handed back to Council as a local road, under the Council's control and maintenance. (The revocation process has previously been the subject of reports to Council.) This means that appropriate sections of this new 'local road' will have to be renamed. Local residents currently using the terms either 'SH1' or 'Main Road' in their addressing will eventually have new addresses.
- 4 Under the Local Government Act 1974 Council has the right to name local roads and the process for doing so is expressed in the Council's Naming of Roads and Street Numbering Policy 2011. The Australia/New Zealand Standard on Rural and Urban Addressing also provide rules around naming which must be followed (see Appendix 1).
- 5 The proposed process by which new name/s for SH1 are chosen is the subject of this report.
- 6 The proposed areas for renaming are at Appendix 2, in summary, covering those areas named currently SH1 or Main Road, and not covering the section named currently 'Amohia Street'.

ISSUES AND OPTIONS

Issues

- 7 Under legislation the revocation process can be completed within two years and involves NZTA consulting with the affected local authority, and at the end of negotiations making a recommendation to the Minister for Transport. This recommendation, once approved, would result in the revocation of the state highway being formally gazetted. The specifics of the interdependencies between the two processes are the subject of ongoing discussions with NZTA. It is important to understand just when residents could start to use the new addressing information. However, it would appear that the formal revocation process does not prevent Council from initiating a new naming process earlier. Assuming that the M2PP section of the Expressway is opened to traffic in December 2016 this would mean that consultation and final decision by Council on the new names would need to be completed before then.
- 8 It is critical that any new addresses must be easily understandable and locatable by emergency services, and affected residents should have input to the process, and sufficient time to manage the transition between addresses.
- 9 In following a renaming process the following principles are proposed:
 - a) Only those sections currently addressed as 'SH1' or 'Main Road' would be renamed. An exception to this might be the few businesses located south of the Kāpiti Road/Amohia Street intersection which still use 'Amohia Street' as their address (see explanatory notes at Appendix 2). It is proposed to make the Kāpiti Road traffic lights intersection as the dividing boundary: to the north the road would retain its name of Amohia Street, but to the south that stretch would be renamed. This is subject to consultation with the affected residents/ business owners in the first instance.
 - b) Under Council policy Community Boards have responsibility for naming roads in their community area, or negotiating with a neighbouring board if the road straddles two community areas. However, given the uniquely historic character and scale of the SH1 revocation renaming it is proposed that Councillors would make the final decision, after a comprehensive consultation process involving stakeholders and the wider community.
 - c) The stakeholders are affected residents and businesses, iwi, Waikanae and Paraparaumu-Raumati community boards, and emergency services.
 - d) The process would be Council-led; this means that Council would come up with some relevant naming options which would then be submitted to stakeholders and the wider community for endorsement, rejection, or substitution. Every group or individual would be free to put up alternatives name/s to those options suggested by Council.¹
 - e) The choice of name/s would follow the parameters of the Council's policy and the rules in the ANZ Standard on Rural and Urban Addressing. Under the policy options for names should reference a key theme from the area, or traditional, historical or indigenous names, or honour local

¹ In a similar situation the Western Bay of Plenty Council considered 186 public submissions and the chosen name was among those put forward by the community.

residents who have made significant contributions to the area, or describe landscape or topographical features and must be differentiated from other existing names in the district. Observing these parameters is meant to provide filters that result in name/s that honour the unique Kāpiti area and prevent frivolous offerings. Under the Standard names must be clear, not duplicated either within or adjacent the area, not be racist or derogatory, and any indigenous names must have local iwi support. No unofficial road names are allowed under the Standard.

CONSIDERATIONS

Policy considerations

- 10 While the parameters of the Council policy provide important guidance in the process (and will be part of the consultation 'rules') the revocation of a state highway is a one-off and important event and will be of considerable public interest, and not just to the affected residents.

Legal considerations

- 11 There are no legal considerations additional to those mentioned elsewhere in this report.

Financial considerations

- 12 Council has not budgeted specifically for this process and has signalled to NZTA that their providing funding for this project would be appropriate and indeed has been provided in the case of other such renaming processes associated with revocation of state highways in New Zealand.

Tāngata whenua considerations

- 13 There are tāngata whenua considerations in this matter. As a partner with Council it is important that iwi have input to the process at each stage and a briefing was provided to Te Whakaminenga o Kāpiti on 26 January.
- 14 At this meeting iwi made two points: that the historian commissioned by the Council to do preliminary historical research on the affected areas with a view to proposing a range of names should consult closely with iwi in doing so, especially with reference to rohe boundaries.

SIGNIFICANCE AND ENGAGEMENT

Degree of significance

- 15 The revocation of a state highway is significant, but the renaming process is only a part of that, and so, in itself is not deemed significant under the Council's policy.

Consultation already undertaken

- 16 Verbal briefings (with powerpoint presentations) have been provided to Ōtaki and Paekākāriki Community Boards. A report is presented to Waikanae Community Board (and next week a report will also go to the Paraparaumu-Raumati Community Board) as these Boards are in the affected areas.

- 17 It is important to stress that these presentations and briefings constitute a 'heads up' – subject to the acceptance of the proposed process there would be ongoing consultation and communication with the Boards as the project unfolds. It is also intended to write to the affected residents introducing them to the process.

Engagement planning

- 18 It is intended to engage with a range of stakeholder groups and the wider community and developing an engagement and communications strategy to achieve this is underway.

Publicity

- 19 As the project unfolds there will be public interest and a multichannel approach is likely to highlight and publicise the different stages of the consultation.

Next steps

- 20 Over the next month or so Council and iwi will be working with a local historian on sourcing some initial name options and writing to affected residents and businesses about the process.

RECOMMENDATIONS

- 21 That the Waikanae Community Board notes the contents of Report Corp-16-1815 in respect of the renaming of SH1 process.

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ATTACHMENTS

- Appendix 1 Copies of Council's Road Naming and Street Addressing Policy 2011 and relevant sections of the ANZ Standard of Rural and Urban Addressing
- Appendix 2 Map of affected areas and explanatory text